

## **POLICE AND CRIME PANEL**

**Venue: Town Hall, Moorgate  
Street, Rotherham. S60  
2TH**

**Date: Wednesday, 13th March, 2013**

**Time: 3.00 p.m.**

### **A G E N D A**

1. To determine if the following matters are to be considered under the categories suggested, in accordance with the Local Government Act 1972.
2. To determine any item which the Chairman is of the opinion should be considered as a matter of urgency.
3. Apologies for Absence.
4. Minutes of the Previous Meetings held on 28th January, 2013 (herewith) (Pages 1 - 6)
5. Police and Crime Commissioner Police and Crime Plan (report herewith) (Pages 7 - 42)
6. Public Questions (report herewith) (Pages 43 - 45)
7. Forward Work Programme (herewith) (Pages 46 - 48)
8. Complaint (report herewith) (Pages 49 - 55)

**POLICE AND CRIME PANEL**  
**28th January, 2013**

Present:-

Barnsley Metropolitan Borough Council:-

Councillor M. Noble  
Councillor K. Richardson

Doncaster Metropolitan Borough Council:-

Councillor P. Bartlett  
Councillor C. Ransome (Substitute for Mayor Davies)

Rotherham Metropolitan Borough Council:-

Councillor J. Akhtar  
Councillor T. Sharman

Sheffield City Council:-

Councillor S. Anginotti  
Councillor H. Harpham (in the Chair)  
Councillor H. Mirfin-Boukouris  
Councillor T. Hussain

Co-opted Member:-

Mr. Kash Walayat  
Mrs. M. Tennison

Apologies for Absence were received from:-

Mayor P. Davies (Doncaster Metropolitan Borough Council).

Apologies for absence:- Apologies were received from Councillors Davies.

**J21. MINUTES OF THE PREVIOUS MEETING HELD ON 19TH DECEMBER, 2012**

Consideration was given to the minutes of the previous meeting of the Police and Crime Panel held on 19th December, 2012.

Reference was made to Minute No. J19 (Presentation on Priorities for Community Safety Partnerships) and questions asked as to why the information on the budgets allocated had not yet been circulated. This would be followed up and actioned.

**J22. PRECEPT PROPOSAL FOR THE YEAR TO 31ST MARCH, 2014**

Consideration was given to a report and presentation made by Shaun Wright, Police and Crime Commissioner, supported by Steve Pick, Treasurer, Erica Redfern, Acting Chief Executive and Tracy Cheetham, Proposed Deputy Police and Crime Commissioner, which detailed his key objectives/manifesto commitments, budget plans and maintaining/enhancing front line visibility.

In accordance with Paragraph 2 of Schedule 5 of the Police Reform and Social Responsibility Act 2011, the Police and Crime Commissioner introduced his proposed precept for the financial year 2013/14 set at a level which increased the annual Band D amount by £5.

Several factors were taken into account in reaching this position including:-

- The likelihood of future grant reductions.
- An on-going determination to reduce crime levels and maintain/increase policing visibility.
- The need to dedicate additional resources to particular specialist areas.
- A commitment to invest in Reducing Re-offending; Restorative Justice, Victim Support and Community Safety Initiatives.

The Police and Crime Commissioner explained in more detail as to what would be provided via the proposed budget and his plans to set challenging savings/efficiency targets for the Force during 2013/14. This had been discussed in detail with the Chief Constable and his Director of Finance.

A discussion and a question and answer session ensued and the following issues were raised and clarified:-

- Whether basic commander funding would be cut as this was used for partnership priorities.
- Protection of the most vulnerable and the emphasis on child protection and the timescales for the specialist teams for safeguarding young people.
- Earmarked underspends for distribution to the four Community Safety Initiatives and whether consideration had been given to a more even spread.
- The need to increase visibility across the force, whilst making savings.
- Inclusion of domestic violence within the funding streams.
- Reassurance of the public about policing and the demand for visibility.
- Need to maintain funding for the excellent work undertaken by the

Community Safety and Safer Neighbourhood Teams and the proactive confidence building to create consistency.

- Success rate of neighbourhood policing and the good practice in South Yorkshire.

Resolved:- (1) That the Police and Crime Commissioner be thanked for his informative presentation.

(2) That the proposals and the proposed precept increase for 2013/14 at £5.00 per annum (Band D) be approved.

### **J23. COMPLAINTS PROCEDURE**

Further to Minute No. J17 of the meeting of the this Panel held on 19<sup>th</sup> December, 2012, consideration was given to a report which proposed a revised complaints procedure reflecting the comments and suggestions made by members.

It was noted that the administration of the procedure with regard to receiving and recording complaints, forwarding complaints to the IPCC and the initial consideration of whether a complaint is a complaint that required consideration by the Panel, had been delegated to the Monitoring Officer of the Host Authority, in consultation with the Chairman and Vice-Chairman. This was to ensure that matters could be referred to the IPCC within the required timescale and that complaints which did not meet the criteria for consideration by the Panel could be dealt with in a timely manner and without the need to wait for the next Panel meeting.

It was suggested at the previous meeting that consideration be given to providing an appeal against the outcome of any informal resolution. As the Panel was not able to conduct an investigation into the complaint, did not make any findings and could not impose a formal penalty, the provision of an appeal procedure did not appear appropriate. It was noted that the regulations did not provide for an appeal against an informal resolution.

Resolved:- That the Complaints Procedure be approved subject to reviewing the functioning of the procedure in six months time.

### **J24. EXCLUSION OF THE PRESS AND PUBLIC**

Resolved:- That, under Section 100A(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 1 of Part I of Schedule 12A to the Local Government Act (as amended March, 2006) (information relates to an individual).

**J25. COMPLAINT**

Consideration was given to a report presented by Jacqueline Collins, Monitoring Officer, which detailed a complaint to be received by the Panel in accordance with the Panel's Complaints Procedure.

Further information was provided on the letter that had been received, a further email and telephone call, which detailed the formal objection to the matter being considered in private.

The complainant was, therefore, asking that consideration of the complaint be deferred so that he could be invited to observe the proceedings or that clarification be sought as to a way forward.

The consensus of the meeting was for the matter to be deferred pending further clarification as to whether the meeting could/should be held in public or private.

Resolved:- That consideration of the complaint be deferred pending further discussions.

**POLICE AND CRIME PANEL  
28th January, 2013**

Present:-

Barnsley Metropolitan Borough Council:-

Councillor M. Noble  
Councillor K. Richardson

Doncaster Metropolitan Borough Council:-

Councillor P. Bartlett

Rotherham Metropolitan Borough Council:-

Councillor J. Akhtar  
Councillor T. Sharman

Sheffield City Council:-

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Councillor H. Harpham (in the Chair)  
Councillor H. Mirfin-Boukouris  
Councillor T. Hussain

Co-opted Member:-

Mr. Kash Walayat  
Mrs. M. Tennison

Apologies for Absence were received from:-

Mayor P. Davies (Doncaster Metropolitan Borough Council)  
Councillor C. Ransome (Substitute for Mayor Davies)

**J26. CONFIRMATION HEARING FOR THE APPOINTMENT OF DEPUTY  
POLICE AND CRIME COMMISSIONER**

Consideration was given to a report submitted by the Interim Chief Executive of the Police and Crime Commissioner's Office , which detailed under Schedule 1, Paragraph 9, of the Act, how the Police and Crime Commissioner must notify the Police and Crime Panel of his proposed appointment to the post of 'Deputy Police and Crime Commissioner'.

The Police and Crime Commissioner introduced Mrs. Tracey Cheetham to the Panel and outlined that he considered she had suitable experience and understanding of the community of South Yorkshire and the role to which it was proposed she be appointed.

The Panel asked a range of questions and listened carefully to the answers provided by Mrs. Cheetham before coming to a decision.

Resolved:- That the proposed appointment of Mrs. Tracey Cheetham as Deputy Police and Crime Commissioner for South Yorkshire be approved.

(Councillors Anginotti and Barlett voted against the decision and asked that their votes be recorded)

<b>REPORT TO SOUTH YORKSHIRE POLICE AND CRIME PANEL</b>
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<b>1.</b>	<b>Meeting:</b>	Police and Crime Panel
<b>2.</b>	<b>Date:</b>	13 March 2013
<b>3.</b>	<b>Title:</b>	Draft Police and Crime Plan
<b>4.</b>	<b>Organisation:</b>	Office of the Police and Crime Commissioner for South Yorkshire

## 5. Summary

The Police Reform and Social Responsibility Act (2011) requires the Police and Crime Commissioner to issue a police and crime plan in the financial year that the election is held and as soon as is practicable after taking up office.

In the first instance the plan will be a five year document, however the Act allows the Police and Crime Commissioner to vary the plan when required. This will allow the Police and Crime Commissioner in consultation with the Chief Constable and any recommendations from the Police and Crime Panel to respond to issues and priorities which emerge during the life of the plan.

Before issuing or varying a police and crime plan, a Police and Crime Commissioner must:

- (a) prepare a draft of the plan or variation,
- (b) consult the relevant chief constable in preparing the draft plan or variation,
- (c) send the draft plan or variation to the relevant police and crime panel,
- (d) have regard to any report or recommendations made by the panel in relation to the draft plan or variation (see section 28(3)),
- (e) give the panel a response to any such report or recommendations, and
- (f) publish any such response.

## 6. Recommendations

It is recommended that the Police and Crime Panel receives the draft Police and Crime Plan attached at Appendix A and provide comment to the Commissioner by 21 March 2013



## **7. Proposals and details**

South Yorkshire Police and Crime Commissioner's Police and Crime Plan sets out the Commissioner's police and crime objectives for the area. This Plan will be used to commission services for the people of South Yorkshire to deliver the right services at the right times in the right ways.

Prior to developing the Plan the Commissioner has obtained a comprehensive understanding of local needs, resources and priorities and considered the views of the public, partners and other stakeholders.

Police and Crime Plans fulfil a range of requirements which impact upon a wide variety of stakeholders in different ways and this Plan has been written to reflect those different audiences.

## **8. Finance**

The panel considered the budget at its last meeting and that budget will be used to commission this plan.

## **9. Risks and Uncertainties**

Uncertainties remain around the Government intention to undertake a Police Funding Review. The possibility that such a Review will produce a detrimental outcome in respect of South Yorkshire has been factored into the consideration of Reserves and the strategy for their future use.

Consideration should also be given to a number of unique issues currently facing South Yorkshire Police.

## **10. Background Papers and Consultation**

All background papers used in the preparation of this report are available for inspection at the South Yorkshire Joint Secretariat, Barnsley

## **11. Contact**

Name: Sally Parkin  
Position: Interim Assistant Chief Executive  
Organisation: Office of the Police and Crime Commissioner  
Contact number and email address: 01226 772925 and [sparkin@syjs.gov.uk](mailto:sparkin@syjs.gov.uk)



**Police and Crime Plan 2013/17**

Text Only Version - Draft

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## 1. Foreword

Welcome to my Police and Crime Plan for 2013-17 for South Yorkshire.

This Plan presents my long-term vision for policing in South Yorkshire that I want to achieve on your behalf as your first Police and Crime Commissioner. I will be refreshing my Plan, on at least an annual basis, to take into account any changing needs locally, regionally and nationally.

This new role of Police and Crime Commissioner provides real opportunities for South Yorkshire communities. For the first time one individual, has the ability to commission efficient and effective policing and community safety services, to meet your needs. I will be bringing together a wide range of agencies from across the public, private, voluntary and community sectors, to ensure you receive the right service at the right time.

My approach in developing this Plan has been one of not just listening, but hearing what you have to say. With an understanding of the issues that affect you, I have based my priorities on your primary concerns, those areas you told me matter the most. This Plan sets out how I intend to ensure delivery against my promises to you, whilst at the same time meeting national and regional policing requirements.

I am not, for one moment, going to pretend that this job will be easy, particularly when faced with the financial challenges ahead. I have real concerns that the Government is refusing to acknowledge the impact of further budget cuts on policing and crime. As well as reductions in police staff and budget cuts across all areas of non-pay expenditure, we have also seen a reduction in police officer numbers. I have concerns that community safety will suffer as the Government's cuts impact on services provided by the police, local authorities, crown prosecution, probation service and Her Majesty's Courts (HMC's).

Despite all of these challenges I will continue to place a strong focus on investing in the delivery of front line policing and community safety services.

Finally, in introducing this plan, I want to restate my commitment to running an open and transparent office. I want to make contact with as many of you as I can, and I urge you get in touch with me to discuss your views around policing and crime services.

I need you to help me make South Yorkshire the best place to live, work, learn and run businesses in.

## 2. Executive Summary

My approach in developing this Police and Crime Plan has been one of:

- Listening and understanding the issues you have raised;
- Investing resources and people where appropriate to deliver results; and
- Making informed choices and not rash decisions or false promises

Having reviewed a wide range of information from yourselves, partners and wider national issues I have identified the following priorities:

- Reducing crime and anti-social behaviour
- Protecting vulnerable people
- Improving visible policing

To achieve these priorities I have allocated the Force a budget of 2013/14 £245m which is £6m lower than the budget allocated in 2012/13. I will also commission a wide range of agencies from across the public, private, voluntary and community sectors to help me deliver my priorities.

My focus in the first year will include for:

- Reducing Crime and Anti-Social Behaviour
  - Reducing the amount of opportunistic crime by working with the police and partners to target areas identified as needing intervention
  - Using money seized as proceeds of crime to support community initiatives which will help to reduce ASB
- Protecting Vulnerable People
  - Supporting the Force and partners in work involving Child Sexual Exploitation by investing £0.5 million to fund additional Public Protection Unit officers & specialist training for staff
  - Working with key partners to increase the number of cases brought to trial for violence against women and girls, domestic abuse, sexual assault, rape, stalking and harassment
- Improving Visible Policing
  - Increasing the time spent by officers in specific locations, increasing the amount of police presence in targeted areas

- Supporting the Force in continuing to increase the number of Special Constables and Police Volunteers, in particular those from Black Ethnic and Minority backgrounds

I will hold the Chief Constable and other service providers to account to ensure the delivery of the priorities. This will be done in a number of ways including obtaining information on the Force's performance, holding Chief Constable's Question and Answer Session and attending Strategic Force meetings.

I will answer to the public on the delivery and performance of the police service in South Yorkshire.

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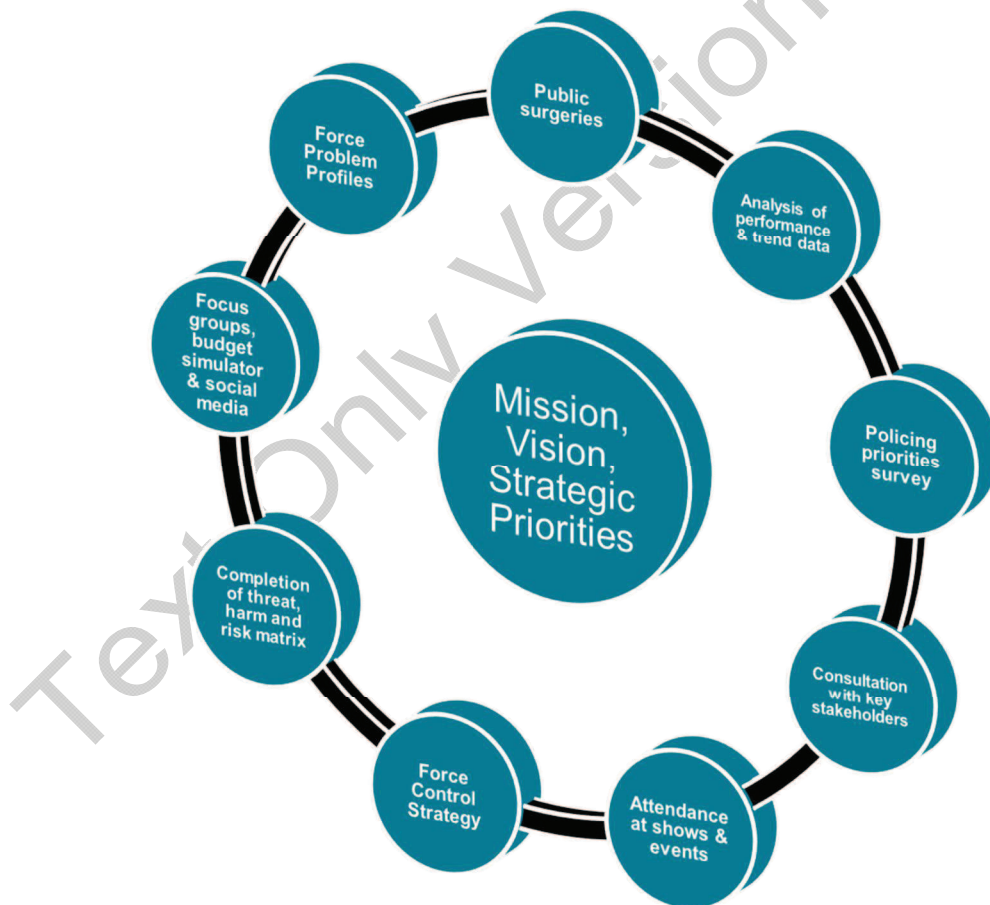
### 3. Strategic Planning Process

#### My Approach

My approach to developing this Plan is based on:

- Listening and understanding the issues you have raised;
- Investing resources and people where appropriate to deliver results; and
- Making informed choices and not rash decisions or false promises

The diagram below sets out of the sorts of information I have considered, including the extensive consultation I have carried out to help me identify the priorities which matter most to you. My planning processes are cyclical and iterative and I have already started my round of consultations to lead to the next set of priorities



### Public Consultation and Engagement

You can see from this that I place great emphasis on talking with, and listening to, the views of the diverse communities within South Yorkshire as well key partners and agencies including local authorities, the Probation Service and third sector organisations like Victim Support.

In my many conversations with you, I know that you want:

- To feel and be safer in your homes and neighbourhoods
- To know that the police will respond quickly and professionally when they are needed
- And you want swift justice – if a crime is committed you want the culprits caught and dealt with appropriately

### Partner Engagement

The diagram below shows some of the key issues partners have identified as areas they should focus and prioritise resources.

### National considerations

As previously mentioned I have a duty to consider national issues affecting policing, including information from central government and Her Majesty's Inspectorate of Constabulary.

Key themes from central government include:

- Organised crime, child exploitation, economic crime, border crime, human trafficking and work around troubled families
- Tackling e-crime and new technology used to commit crime through introducing legislation that will enable monitoring of electronic communication
- Placing the victim and communities at the centre of community punishment
- Outcomes based commissioning for victim services
- Support for victims and witnesses, initially after the incident, then in giving evidence in court and finally making sure that the opportunities for offenders to reoffend are reduced

Her Majesty's Inspectorate of Constabulary (HMIC) monitor forces and escalate serious concerns to ministers. This is in line with the theme of improving local accountability and builds on other initiatives such as the introduction of the Crime Mapper website. HMIC have announced the following inspections so far:

- Street to Strategic Inspection, around the National Crime Agency and serious & organised crime
- Stop and Search Inspection



**Common Goal**

I believe we all share a common goal: "to make South Yorkshire the safest place to live, learn, work and run businesses".

Based on a comprehensive understanding of local needs I have developed the following Mission, Vision and Strategic Priorities to address key concerns which matter to you most and I aim to improve the quality of people's lives in South Yorkshire.

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**My Vision**

To make South Yorkshire the safest place to live, learn, work and run businesses

**My Mission**

To work with and commission South Yorkshire Police and partners to deliver reductions in crime and anti-social behaviour

**My Strategic Priorities**

Reducing crime and anti-social behaviour

Protecting vulnerable people

Improving visible policing

These priorities form the basis for my commissioning of policing and crime services and will drive force, and other service providers, performance on an on-going basis.

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#### 4. Priority One - Reducing Crime and Anti-Social Behaviour (ASB)

I recognise that it can be very upsetting to be a victim of a crime, whether that is a burglary or people causing damage to property or behaving inappropriately in your street. Tackling crime and ASB is daily business for the police and consistent with the Government's objective to cut crime. I believe that more needs to be done in order to understand the reasons behind offending and re-offending and reducing crime.

##### Where are we now?

- Overall crime has reduced by 7% between 1 January and 31 December 2012 when compared to the same period in 2011. This equates to **6,738 fewer crimes**.
- Anti-social behaviour incidents have reduced by 19% between 1 January and 31 December 2012 when compared to 2011. This equates to **20,378 fewer incidents**.

##### Where do I want to be?

- Despite continued, budget reductions, I will do all possible to ensure that crime continues to fall and at a greater rate than the national average over the next 3 years
- The public of South Yorkshire will have the confidence to report anti-social behaviour knowing that the police and partner's will do something about it
- A fairer and more just society where victims of crimes, such as anti-social behaviour, have a say in how offenders should be punished

##### How am I going to get there?

By:

- Reducing the amount of opportunistic crime by working with the police and partners to target areas identified as needing intervention
- Focusing on crime prevention by supporting the police in delivering crime prevention training to its staff and partners
- Providing opportunities for voluntary and community organisations to bid for funding to help reduce ASB
- Using money seized as proceeds of crime to support community initiatives which will help to reduce ASB
- Keeping a strong focus on protecting front line policing by replacing the 110 police officers leaving in 2012/13 and the replacement of a further 60 leavers in

2013/14. All new recruits will be placed in front-line roles to support my priorities around reducing crime and ASB and increasing visibility

- Maintaining the number of Police Community Support Officers in 2013/14
- Continuing to support the Force to carry out drug tests when required to those in custody by allocating funding to purchase drug testing equipment and staff to administer
- Working with key partners to continue with work in reducing reoffending by investing resources in restorative justice initiatives
- Working with key partners to invest additional resources to enhance the joint working around IMPACT (Integrated Model of Partners Addressing Crime Together) which concentrates on prolific offenders in each local authority area

### Performance Indicators

I will monitor the following initiatives and investments to ensure progress is made towards the outcomes I know are important to you:

- Increase in the number of police and partner interventions around opportunist crime to reduce the number of burglaries
- Increase in the number of police and partner staff trained in crime reduction
- Increase in the amount of crime reduction information delivered to members of the public
- Implementing a more robust monitoring process for community grants awarded
- The number of officers to ensure the 110 and additional 60 police officer leavers are replaced and PCSO numbers are maintained
- The number of drug tests carried out and referrals to drugs intervention programmes
- An increase in the number of Restorative Justice interventions
- Improvements in the way in which prolific offenders are managed by districts
- Reductions in re-offending rates

## 5. Priority Two - Protecting Vulnerable People

My overriding aim is to keep the people of South Yorkshire safe. Vulnerable people are potentially more at risk of being a victim of crime and therefore may need additional support from the police and partners.

A wide range of people are potentially vulnerable, but I recognise it may not be possible to deliver everything in my first year in office. What I have heard from you and partners is that protecting vulnerable children, particularly those at risk from child sexual exploitation should be a key priority now.

In the longer term I also intend to commission services to reduce domestic violence, which predominately affects women and girls, and protect the elderly

### Where are we now?

- **Child Abuse/Sexual Exploitation**

Child Sexual Exploitation (CSE) is a national problem. The exact scale of CSE is difficult to determine due to a lack of reporting and identification of the risk factors. Its extent may therefore seem small in comparison to other recorded crimes, but I know it is evident throughout the Force. The effects on the victim are also far greater than that of many other crime types. Partnership working in CSE is crucial but is under threat due to uncertain funding.

- **Domestic Violence**

It is evident from partners and members of the public that domestic violence continues to be a concern.

The Home Office report Call to End Violence against Women and Girls states fewer than one in four people who suffer abuse at the hands of their partner and only around one in ten women who experience serious sexual assault report it to the police. That means I and partner agencies have to do more to help victims feel confident about reporting these crimes and much more to prevent violence against women and girls happening in the first place.

- **Elderly**

South Yorkshire like other UK counties has a significant retired population. As the population ages, the proportion of crimes targeting the elderly may increase, for example, rogue trader offences. Through my consultation you have also told me that the elderly fear crime more than any other group. This links to reducing crime and increasing visibility.

## Where do we want to be?

- Partners working together to deliver joined up services which focus on the needs of the most vulnerable in South Yorkshire
- Services that are accessible and available to those who need them the most
- Vulnerable people feel safer in their homes and in their communities

## How am I going to get there?

By:

- Supporting the Force and partners in work involving Child Sexual Exploitation by investing £0.5 million to fund additional Public Protection Unit officers & specialist training for staff
- Bringing together key partners to improve communication, develop joint protocols and share good practice around Child Sexual Exploitation
- Holding the Chief Constable to account to ensure the Government's 'Child Sexual Exploitation National Action Plan', the recommendations made by the National Children's Commissioner and Barnardos recommendations in their 'Cut them Free' campaign are implemented and embedded within the force
- Working with key partners to increase the number of cases brought to trial for violence against women and girls, domestic abuse, sexual assault, rape, stalking and harassment
- Investing in providing enhanced services for young victims of crime

## Performance Indicators

I will monitor the following initiatives and investments to ensure progress is made towards the outcomes I know are important to you:

- The use of funding invested in the Force to provide additional resources and training for work around Child Sexual Exploitation
- Increase in the number of Strategic Countywide Forums available to partners
- Ensure national recommendations around Child Sexual Exploitation are implemented and embedded by the Force
- Increase in the number of successful outcome for victims, which may include prosecution, for violence against women and girls, domestic abuse, sexual assault, rape, stalking and harassment
- Increase in the number of young victims receiving support via a new Young Witness Service
- Increase in the number of Children's and Young Person Police Officer's
- Reduce the risk to vulnerable people by improving intelligence sharing between the police and partner agencies

- Reduce the number of distraction burglaries
- Encourage the reporting of domestic violence incidents and deal with them effectively
- Reduce the number of serious sexual crimes

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## 6. Priority Three - Improving Visible Policing

Crime continues to fall and yet I know people still feel unsafe within their communities. I also know through talking to you whilst on my campaign trail how much you, the people of South Yorkshire, truly value neighbourhood policing and feel much safer when you regularly see police officers and police community support officers (PCSO) in your local area.

### Where are we now?

Across South Yorkshire there are sixty two Safer Neighbourhood Teams operating at a local level developing and maintaining links with the communities they serve. These Teams are made up of police officers, police community support officers and council staff whose entire remit is to focus on the needs of the local community.

Both South Yorkshire Police and I use a wide range of different methods, including social media, to increase your awareness of the work of the police. However I feel more can be done to increase police visibility both physically and virtually to help people feel safer and to assist in the reduction of crime and ASB.

### Where do we want to be?

- People feel safer in South Yorkshire
- Less offending and incidents of anti-social behaviour
- Better understanding of community safety issues in local communities
- More Special Constables and volunteers who are reflective of the communities they serve

### How am I going to get there?

By:

- Enabling officers and other staff to report their exact location aiding deployment of resources to incidents using improved technology
- Increasing the time spent by officers in specific locations, increasing the amount of police presence in targeted areas
- Increasing the number of police officers, staff and volunteers who will be easily identifiable as working for South Yorkshire Police, increasing police presence in local neighbourhoods
- Supporting the Force in continuing to increase the number of Special Constables and Police Volunteers, in particular those from Black Ethnic and Minority backgrounds



- Increasing the number of vehicles identifiable as belonging to South Yorkshire Police
- Retaining the number of Police Community Support Officers (PCSOs)
- Working with partners to maximise the uniformed presence in those areas identified as requiring a police presence
- Increasing the number of officers on patrol
- Developing the use of social media
- Maximising the impact of police assets such as buildings, vehicles and Air Support

### Performance Indicators

I will monitor the following initiatives and investments to ensure progress is made towards the outcomes I know are important to you:

- Increases in the amount of time police officers and staff spend out on patrol in the areas of most need
- More people easily identifiable as working for or with South Yorkshire Police
- Increase in the number of Special Constables and Police Volunteers
- Monitor the number of PCSOs
- Increase in the number of uniformed presence (including those people from partner agencies) in those areas identified as requiring a police presence
- Monitor the number of officers on patrol including senior police officers
- Increase in the number of followers and engagements through social media
- Reduction in sickness absence for police officer and staff

## 7. Strategic Policing Requirement

The Strategic Policing Requirement (SPR) is a statutory requirement issued by the Home Secretary. The purpose of the SPR is to ensure that Police Forces, Police and Crime Commissioners and Chief Constables do not simply provide policing at the local level. The complexity of policing across England and Wales means that there are a number of national requirements which local Forces are required to contribute towards. These national requirements, risks and threats may not always manifest themselves in the local Force; however it is part of the UK policing model that Forces support one another in delivering at the national level.

The SPR covers a number of areas namely:

- Terrorism
- Public disorder
- Organised crime
- Civil emergencies
- Large-scale cyber incidents

Recent examples of when Forces have had to contribute towards this requirement include the safe policing of the Olympics and Paralympics.

In discharging the responsibilities against the SPR, it is the duty of the Chief Constable, held to account by the Police and Crime Commissioner, to ensure that the force has the necessary capacity and capability to respond to these threats at a local level and to support the national requirement. In providing that the requisite resources are available at the local level, the force must ensure that these officers and staff area are able to work seamlessly with officers and staff from other forces, meaning that they are trained to a standard level and they are in effect interoperable teams. The requirement means that there has to be a consistency in terms of training, tactics, equipment and command.

Whilst the threats within the SPR will not necessarily be manifested locally, there are many times that the local force will benefit by being able to call upon national support for a high level local incident.

## 8. How is this going to be delivered?

### Budget for 2013/14

I have allocated the Force a budget for 2013/14 of £245m. This is some £6.1m lower than the budget allocated for 2012/13. This reduced allocation reflects not only the reduced level of resources available for 2013/14 but also the Force's successful track record in delivering cost reductions which has seen £50.6m of cashable savings since 2007/8 and equally importantly a new climate of challenge and support designed to encourage and deliver further progress, on cost effectiveness and even greater value for money.

Despite this reduction in funding, a strong focus will remain on investing in front line policing. With this in mind the replacement of 110 police officer leavers in 2012/13 will be followed by the replacement of 60 further leavers in 2013/14; with the help of additional funding from reserves, Police Community Support Officer numbers will also be maintained in 2013/14.

The 2013/14 Council Tax Precept increase of £5 per year at Band D will help greatly to offset reductions in other funding and is undoubtedly a significant factor in our ability to maintain front line policing levels.

The summary analysis below shows the changes in major funding sources from 2012/13 to 2013/14.

### Comparison of Funding

	2012/13 £m	2013/14 £m	Variation £m
Reserves*	4.6	4.5	-4.6
Government Grant	199.4	196.2	-3.2
Council Tax Income	53.6	55.3	+1.7
	<u>257.6</u>	<u>251.5</u>	<u>-6.1</u>

\* Used to support the South Yorkshire Police budget

\* To be used to support various partner organisations in 2013/14

Maintaining performance with this lower level of funding and resources will be challenging and will require current efficiency measures to be permanently embedded and new ones to be identified and delivered. To assist me in doing this I am establishing an Efficiency Advisory Panel made up of local business representatives.

This more challenging environment will, in particular, require a further positive response and reaction from South Yorkshire Police. However, other partner agencies involved in the delivery of this Police and Crime Plan will also need to respond positively to potential reductions in the funding which is made available to them and also work hard to deliver 'more with less'. As your Police and Crime Commissioner I will be looking to bring partners in the public, private and voluntary sectors together to further reduce duplication and waste and remove barriers to sharing information.

These very same Value for Money (VFM) challenges will also apply to support services, including the Office of the Police and Crime Commissioner and also the support services provided to support my Office by the South Yorkshire Joint Secretariat.

During the course of 2013, I will also make arrangements for the 'Second Stage Transfer'. When I took up office on 22 November 2012 all police staff transferred from the Police Authority to myself, this was known as Stage 1 Transfer. The Home Office now expects the Chief Constable and I to negotiate which staff should stay with me and which staff should transfer to the employment of the Chief Constable. Needless to say, VFM and the eradication of any unnecessary duplication of effort and cost will be key aspects of any revised arrangements which I put in place. (For more information on VFM see Appendix x)

### **Community Safety Fund**

In addition to the main police grant I am responsible for a Community Safety Fund and have been allocated £3.187 million this year. I can use this budget for any activity which I believe will benefit local people; I have a real opportunity to bring together partners to join up activity and approaches. The Community Safety Fund is not new funding, its arrival coincides with the removal of a number of central government funding streams received by partner organisations such as local authorities. So I will be working with these affected partners to make sure we can fund the right activity to get the most from this money.

There are risks associated with changing current services and commissioning entirely new activity this year and I have considered this as part of my commissioning approach. I will use this funding to support partnership activity to contribute to my strategic policing priorities and will be allocating funding to Community Safety Partnerships, Youth Offending Services and Drugs Intervention Programmes, all of which have been affected by central government funding reductions this year.

## 9. Commissioning

I plan to take a balanced approach to commissioning activity and this year will fund many of the organisations which previously received their funding from central government in 2012-13. In order to be balanced I am also building upon the grant scheme legacy I have been left and am investing more into this area to help local people get involved in taking positive action in their local areas. Further details on my approach to commissioning can be found in my commissioning framework document.

I am determined that services for the people of South Yorkshire will be commissioned to deliver the right services, to the right people, at the right times and in the right way and have developed the following principles which I will apply when I am commissioning work.

1. Put the needs of local people first and consider the social impact and value of services and projects as part of the commissioning process
2. Develop the right outcomes through research, consultation and engagement with local people, service providers and users and other relevant partners and partnerships
3. Ensure that all services commissioned and grants awarded contribute to at least one of the strategic priorities
4. Monitor commissioned services to ensure delivery of required outcomes and develop feedback mechanisms to allow service user, service provider and other relevant partners to contribute to future planning.
5. Ensure, where possible, an integrated and collaborative approach between service providers.
6. Maximise efficiency, value for money and partnership working by involving a mixture of statutory providers, existing partnerships, private or voluntary and community sector organisations in developing and delivering services.
7. Have fair commissioning processes ensuring relevant information is made available to all potential providers.
8. Show preference to local service providers, subject to the underlying principle that the services will be delivered by those providers considered most likely to provide the most benefit to communities in South Yorkshire.

## Partnership Working

The Police Reform and Social Responsibility Act (2011) set out my responsibilities and it requires me and my office on my behalf to work closely with a range of partners and partnerships. I understand the benefits that organisations from the public, private and voluntary and community sectors can bring to help me meet the strategic objectives set out in this plan. As a result I intend to take an active role in the partnership landscape of South Yorkshire. By making a commitment I will also meet a broader objective to be involved in the welfare of communities by positively influencing the social and economic development of South Yorkshire.

The changes in central government funding which give me responsibility for commissioning activity to enable the delivery of this plan; mean I need to involve and be involved with local organisations and partnerships. I recognise that meeting the obligations contained in the Act to provide an efficient and effective criminal justice system for the area cannot be done in isolation and means working collaboratively with existing partnerships and their responsible authorities. In addition to this, I intend to meet my obligation to you, to be your voice and by bringing democratic challenge to existing arrangements get the best service for you. I will also examine new opportunities and new ways of working to get the best policing and crime outcomes for the people of South Yorkshire.

I am not statutorily required to be involved in any specific partnership; and because of the amount of activity that occurs in each of the four local authority areas I cover my involvement in partnerships will for the most part be restricted to strategic or countywide partnerships. Although there will be occasions when I may become involved in arrangements which relate to a geographic area or a particular priority theme.

From you and partners I hear the message that large scale outsourcing of services is not something you want me to deliver. And so I do not intend to do so, however I believe our business community have experience and knowledge that can help me explore ways of delivering the best service to you. So I will engage with the business community to see what lessons we can learn from the private sector to help me deliver a more efficient and effective police force.

In addition to my own role in partnerships I understand that the involvement of police officers and staff is extremely important to the success and strength of many partnership arrangements. I will continue to support and encourage the involvement by the police force and will, as part my role to hold the Chief Constable to account, monitor Force involvement in partnerships. On the occasions where there is an overlap in involvement in a partnership with officers I will ensure there is no duplication

Taking all of the above into consideration I have decided to take an outcome based approach. In other words I am not prescribing how a service should operate instead I

am inviting experts to deliver the right services to the right people at the right time in the right way for which I shall hold them to account.

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## 10. Policing Requirements for South Yorkshire

South Yorkshire Police is the thirteenth largest of the 44 police forces within England, Wales and Northern Ireland.

The Chief Constable is responsible for the operational policing decisions in the County. His is also responsible for making sure that the Force has enough resources to meet its requirements under the Strategic Policing Requirements. The roles and responsibilities of the Chief Constable and the Police and Crime Commissioner are set out in the Policing Protocol.

The Force comprises of four districts and fourteen departments. All contribute to delivery of the overall strategic priorities and objectives which allow for some local interpretation in order that resources can be used in the most efficient and effective way to meet specific local needs.

The table below provides a snapshot of the make-up of South Yorkshire Police's workforce as at 19 November 2012.

Staff	Number*
Police Officers	2805
Police Staff	2274
PCSOs	328
Special Constabulary	273

\*Figures as at end of February 2013

Crime in South Yorkshire is now at its lowest level for 20 years and I will work together with the Chief Constable to tackle the challenges ahead and continue to deliver excellent services for the residents of South Yorkshire.

### Collaboration

South Yorkshire Police is part of a regional collaboration programme in the Yorkshire and the Humber.

Regional collaboration in Yorkshire and the Humber began in 2005 in response to a proposed merger of forces by the Government. These plans were eventually scrapped, however the four Chief Constables and four Police Authorities of Humberside, North Yorkshire, South Yorkshire and West Yorkshire came together with a view to progressing collaboration. The aim was to improve the capacity and capability of the four forces to meet protective service gaps, and in order to further this, a number of shared units were created including:



- The Regional Intelligence Unit;
- The Regional Asset Recovery Team;
- The Regional Roads Crime Team;
- The Yorkshire and the Humber Collaboration Programme Team.

It was recognised that by doing so, economic benefits as well as operational benefits in terms of capacity and capability could be realised; on a recent assessment an estimate of reductions in costs to forces by aggregating over a four force basis for the above units has been estimated at £4.5 million. The focus of activity has moved on from the early days building capability and capacity to encompassing reducing cost as an objective.

2009 saw the publication of the Regional Efficiency and Productivity through Collaboration. This set out a vision of forces exploiting every available opportunity to derive maximum business benefits from joint working arrangements, with a presumption that all services should be delivered collaboratively across Yorkshire and the Humber unless the evidence suggests it is less efficient and effective to do so.

In 2010 the new Government's Comprehensive Spending Review (CSR) set out reductions in funding for forces over 4 years, averaging 20% for South Yorkshire. These reductions were given particular urgency for policing as the spread was not even over the four year CSR period, but front loaded.

The four Chief Constables and Authorities agreed that the focus of Yorkshire and the Humber Collaboration should shift towards cost reduction, but not at the exclusion of building or maintaining capacity and capability.

I, along with the other three Commissioners, have inherited the Yorkshire and Humber collaborative arrangements, together we have initiated a review into the current regional programme to ensure the best value for money for the people in South Yorkshire.

## 11. Performance Management / Governance

### Holding the Chief Constable and service providers to account

I will hold the Chief Constable and other service providers to account to ensure the delivery of the priorities in this Plan.

I will do this via a number of methods including:

- **Chief Constable's Question and Answer Sessions**

Members of the public get an opportunity to ask the Chief Constable about a policing concern in their area. Questions are submitted to me and I will then select which questions to ask the Chief Constable, the Chief Constable will provide me with an answer to the question which I will then publish.

- **Governance Advisory Board**

The Chief Constable and I have adopted a Corporate Governance Framework which describes how we will ensure both the Force and Chief Constable is held to account. Part of this Framework includes the Governance Advisory Board, where I will ask the Chief Constable to provide me with information on the Force's performance against my priorities to assist me in making decisions that have strategic relevance and/or help inform policy decisions.

- **Community Engagement and Consultation**

I have already said that I intend to not only listen to you, but hear what you have to say and I will use a number of different methods to enable me to do, such as:

- attending regular community events across the county
- use of surveys and online polls
- use of online media and social media
- award grants
- hold public surgeries visiting Barnsley, Doncaster, Rotherham and Sheffield on a fortnightly cycle

- **Joint Audit Committee**

The Joint Audit Committee is responsible for enhancing public trust and confidence in the governance of my Office and South Yorkshire Police. It assists me and the Chief Constable in discharging statutory responsibilities:

By:

- Advising the Chief Constable of South Yorkshire Police and myself according to good governance principles.
- Providing independent assurance on the adequacy and effectiveness of my Office and South Yorkshire Police internal control environment and risk management framework.
- Overseeing the effectiveness of the framework in place for ensuring compliance with statutory governance requirements.
- Independently scrutinising financial and non-financial performance to the extent that it affects my Office and South Yorkshire Police's exposure to risks and weakens the internal control environment.
- Overseeing the financial reporting process including the annual governance statement

- **Efficiency Advisory Panel**

The Efficiency Advisory Panel will consist of representatives from the South Yorkshire business community and will assist me in doing 'more for less' whilst meeting increasing expectations in policing and crime services.

- **Black Minority Ethnic (BME) Advisory Panel**

This panel is made up of representatives from the South Yorkshire BME communities and will advise me on policy development.

- **Working closely with Her Majesty's Inspectorate of Constabulary (HMIC) and Association of Police and Crime Commissioners (APCC)**

I will work closely with HMIC to ensure the Force undertake any actions relating to policing activity with the aim of encouraging improvement.

The APCC has been commissioned to provide essential national support functions for elected PCCs and all policing governance bodies in England and Wales and I will use this service to assist me in keeping up to date with what is taking place nationally.

### **Scrutiny of Police and Crime Commissioners**

I will answer to the public on the delivery and performance of the police service in my area.

The Police and Crime Panel in South Yorkshire will scrutinise my actions and decisions and make sure information is available for the public, enabling them to hold me to account.

Panels have been set up to focus their attention on important strategic actions and decisions made by me, this will include whether I have:

- achieved the aims set out in this plan and my annual report
- considered the priorities of community safety partners
- consulted appropriately with the public and victims
- appropriate senior appointments

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## 12. How you can get involved

### Special Constabulary

There are few, if any, voluntary organisations, which offer the variety of experience you will find in the Special Constabulary. As a Special Constable, you will work in partnership with regular officers to reduce crime, disorder and the fear of crime in our communities.

Special Constables are a vital part of the police service, helping to prevent crime and interacting with the diverse communities we serve. Being a Special Constable is a great way to give something back to your local community and develop new skills.

Special constables carry out many different duties including high visibility patrols to reassure the community, helping to deal with antisocial behaviour and participating in crime reduction initiatives targeted at local problems. No two shifts are ever the same as a Special. You will have to be prepared for any eventuality and demonstrate flexibility.

There are currently 273 Specials Constables in South Yorkshire Police and we are recruiting to unprecedented numbers, looking to achieve 650 Special Constables by April 2015.

If you are interested in becoming a Special Constable please contact 0114 2917000 to arrange attendance at a presentation evening.

### Police Staff Volunteers

We currently have 131 Police Support Volunteers, with several more going through the recruitment process. Of this total, 57 are attached to our Police Dog Training school as Puppy Walkers and Watchers.

South Yorkshire Police run a Cadet scheme and all our Cadets are classed as Volunteers. In addition to the above numbers there are currently 54 Police Cadets across Sheffield, Barnsley, Doncaster and Rotherham.

The current volunteering roles available are:

- Puppy Walkers/ watchers
- Community Ambassador
- Lifewise Volunteer
- Digital Outreach Officer
- Cadet Leader

- Safer Roads Partnership Community Champion

If you are interested in becoming a Police Support Volunteer, please see the South Yorkshire Police website

<http://www.southyorkshire.police.uk/content/volunteer-vacancies>

Or contact the Police Support Volunteer Project Officer on 01709 832455. Alternatively, email [SYPVolunteers@southyorks.pnn.police.uk](mailto:SYPVolunteers@southyorks.pnn.police.uk)

### **PACT – Partners and Community Together**

The PACT process gives you the chance to influence what happens in your neighbourhood. Through PACT, the community is able to influence and shape services in their area, identify and communicate their priorities with partners, help create community spirit and take ownership for an area. Through PACT your Safer Neighbourhood Team (SNT) will identify the issues that affect you most and determine three priorities every month for your neighbourhood.

To get involved you can:

- attend a PACT meeting, these are advertised meetings in neighbourhood locations to allow large numbers of local residents to meet and discuss local issues
- Visit your local SNT website which has a “Contact Us” option and issues of concern can be forwarded to the local SNT for their attention

### **Independent Custody Visitors**

I run an Independent Custody Visiting Scheme where members of the public visit police stations unannounced to check that people held in custody are being treated properly.

The people who carry out these visits are called Independent Custody Visitors. They are volunteers recruited from a variety of backgrounds and sections of the community, who must be 18 years old or over.

Because of the need to remain totally independent, serving policing officers, police staff, special constables, lay justices and staff within my office are exempt from becoming an Independent Custody Visitor.

Independent Custody Visitors play a very important role on my behalf and I am extremely grateful for their continuing involvement and contributions.

If you are interested in applying to be a custody visitor please contact Tracy Webster by emailing [twebster@syjs.gov.uk](mailto:twebster@syjs.gov.uk) or telephone 01226 772852.

### Independent Advisory Groups

I have a legal duty to seek the views of local people about their policing priorities. Throughout the year, I offer people a variety of different ways to become involved, and have their say. This includes: postal and on-line surveys, meetings, focus groups and Independent Advisory Groups (IAGs).

I also run a number of advisory groups. These groups are people recruited from the community who have no connection with the police service.

These advisory groups provide the valuable role of critical friend to the Police Force and me, not as an independent group but as a forum where independent advisors can give independent advice on the development and review of policy, procedure and practices. The role is not one of formal scrutiny, but ensures the policies; procedures and practices of the Force meet the strategic aims of the Equality Diversity and Human Rights (EDHR) strategy and provide a safeguard against the service disadvantaging any section of the community through lack of understanding, ignorance or mistaken beliefs.

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## Contact Me

As I have already mentioned my approach is based on listening to you and understanding the issues that matter to you most.

There are a number of ways you can contact me:

- Attend one of my fortnightly Saturday surgeries, please email [thepcc@southyorkshire-pcc.gov.uk](mailto:thepcc@southyorkshire-pcc.gov.uk) or call 01226 774600 to book an appointment
- Email me via Contact Us on my website [thepcc@southyorkshire-pcc.gov.uk](http://thepcc@southyorkshire-pcc.gov.uk)
- Call my office on 01226 774600
- Via Facebook  
<https://www.facebook.com/pages/South-Yorkshire-Police-and-Crime-Commissioner/134311176610923?ref=ts&fref=ts>
- Via Twitter <https://twitter.com/SYPCC>

My staff and I will also be attending a variety of events across the county throughout the year. For further information about these events please contact me using one of the methods highlighted above.



## Appendix A - About South Yorkshire

South Yorkshire is a metropolitan county covering 600 square miles in the Yorkshire and the Humber region of England. It consists of four boroughs: Barnsley, Doncaster, Rotherham and the City of Sheffield. Sheffield is the sixth largest city in the UK.

The population of South Yorkshire is 1,343,600. Sheffield has the largest population with 552,700 residents, followed by Doncaster (302,400), Rotherham (257,300) and Barnsley (231,200).

South Yorkshire like other UK counties has a significant retired population and the 2011 census data has shown the long-term trend towards an ageing population continues. As the population ages, the proportion of crimes targeting the elderly is likely to increase, for example, rogue trader offences. Conversely and in contrast to surrounding areas, Sheffield has a high population of 20 to 29 years olds, which is due to the two universities based there. This brings specific issues to areas with high student populations, for example, burglary of student houses.

The vast majority of South Yorkshire residents are white, with just 5% of the population belonging to Black or Minority Ethnicity (BME) groups. South Yorkshire has a range of different communities from all parts of the world, ranging from a high rate of Somali people in particular areas of Sheffield to one of the largest Gypsy/Traveller communities in the country within Doncaster.

Based on the National Indices of Multiple Deprivation, all local authorities in South Yorkshire, fall within the list of the 50% most deprived Local Authorities.

There are five major football teams including Sheffield United and Sheffield Wednesday. Average attendances at home matches range from 3,500 in Rotherham to 20,000 for the two Sheffield clubs. South Yorkshire is also home to a major horse racing course at Doncaster, along with Motorpoint arena and the English Institute for Sport, all based in Sheffield.

Meadowhall is a major shopping complex situated between Sheffield and Rotherham, and there are several other large shopping centres/parks throughout the county. There are several large concert venues within South Yorkshire, such as Doncaster Dome, Sheffield City Hall and O2 academy, plus two theatres in Sheffield.

The M1, M18, M180 and A1 (M) motorways all pass through South Yorkshire, along with several main line rail routes. These arterial road and rail routes allow fast access to all parts of the UK. Within Sheffield, there is the Supertram network, which is due to be extended into Rotherham town centre by 2015.

The Robin Hood International Airport is located in Doncaster. The county also houses four prisons (including Young Offenders Institutes), all in Doncaster.

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## Appendix B - Value for Money

Value for money (VFM) should and will always be at the heart of achieving the best outcomes possible from the resources we have available. Delivering on this core belief becomes even more critical as the resources available suffer significant annual reductions.

VFM isn't particularly about savings money; it's about spending our money on the things which contribute most to the outcomes we seek to achieve. It's also about developing an understanding of what difference our spending and investment decisions actually make in terms of the outcomes for those who rely on the services we provide. Only when we have such an understanding can we make totally confident spending decisions.

### Where are we now?

VFM profiles are produced annually by HMIC and these facilitate comparison between South Yorkshire Police and other Forces. These profiles have helped to identify areas of activity where cost improvements maybe deliverable.

South Yorkshire Police have for several years been following a programme of continuing improvements, based around evaluating processes and structures to identify and deliver efficiencies and cost reductions. This evolved firstly into a 'Workforce Modernisation Programme' and subsequently into the on-going 'Diamond Programme'.

Very significant cost reductions have been delivered, particularly within the current Comprehensive Spending Review (CSR) period. Furthermore, a number of further reviews are in the process of being implemented with additional cost reductions anticipated.

### Way forward

As outlined above much has been achieved in the pursuit of VFM, however, further progress is essential and additional momentum is required. This is not to say that those mechanisms which the Force currently has in place should be discontinued. The intention is not to replace this work but to enhance it by way of additional independent scrutiny and challenge. With this in mind a new 'Efficiency Review Programme' will be established. In particular this will utilise skills and experience from the Commercial/Business sector to inform future efficiency initiatives and Programmes through the work of an 'Efficiency Advisory Group'.

<b>SOUTH YORKSHIRE POLICE AND CRIME PANEL – REPORT TO MEMBERS</b>
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<b>1.</b>	<b>Meeting:</b>	South Yorkshire Police and Crime Panel
<b>2.</b>	<b>Date:</b>	13 <sup>th</sup> March 2013
<b>3.</b>	<b>Title:</b>	Public Questions
<b>4.</b>	<b>Organisation:</b>	Monitoring Officer, RMBC – Host Authority

**5. Summary**

To consider the arrangements for allowing a period for public questions at the commencement of each meeting.

**6. Recommendations**

That the Panel considers and, where appropriate, endorses the proposed arrangements for public questions to be considered at the commencement of each meeting.

## 7. Proposals and details

The Panel has previously expressed a wish that, to support the principles of transparency and public accountability, members of the public should be permitted to ask questions of the Panel at the beginning of each meeting.

The proposed arrangements are:-

### **“ Rule10. General Questions by Members of the Public at Panel Meetings**

- a) Subject to sub-paragraph (h), a member of the public may ask one general question of the Panel.
- b) A member of the public must give at least three working days' notice in writing to the Monitoring Officer, before the day of the Panel meeting, of any question to be put to the Panel.
- c) The notice, given under sub-paragraph (b), must contain the text of the question and the question must not exceed 50 words in length.
- d) The Chairman, after taking such advice from the Monitoring Officer that he/she considers appropriate, may –
  - i. exclude a question from the order of business for the meeting on the ground that the question concerns a matter which is outside the Panel's area of responsibility or influence or is offensive, unlawful, repetitious or vexatious;
  - ii. make clerical amendments to a question in order to render it fit for adding to the order of business for the meeting.
- e) The Chairman shall invite the member of the public to read aloud any question submitted and reply him or herself or invite the appropriate member of the Panel to reply.
- f) In accordance with this rule, a question and reply shall be put and answered without debate.
- g) A question may be answered by –
  - i. responding directly to the question put;
  - ii. referring the questioner to a publication of the Panel, the Police and Crime Commissioner or South Yorkshire Police; or
  - iii. undertaking to provide a written answer to the questioner and to circulate the answer to the members of the Panel.
- h) If a question put in accordance with this rule is answered, the questioner may ask, with the Chairman's permission one supplementary question.

i) The reply shall be made in one of the ways specified in sub-paragraph (g).”

When determining the arrangements the Panel should consider particularly:-

- the length of notice to be given of the question (rule 10 (b));
- the length of the question (rule 10 (c));
- the reasons for excluding a question (rule 10 (a)(i));

The procedure will be subject to the existing rule 6 of the Panel Arrangements that:-

“The ruling of the Chair, after consultation with the Director of Legal Services of the host authority, as to the application and meaning of any of these Rules of Procedure shall not be challenged at any meeting of the Panel.”

The procedure would be inserted into the Panel’s Rules of Procedure, as rule 10, with the re-numbering of the subsequent rules.

## **8. Finance**

No implications.

## **9. Risks and Uncertainties**

The proposed procedure can be seen to strengthen the robustness of the Panel’s governance arrangements.

## **10. Background Papers and Consultation**

None

### **Contact**

Jacqueline Collins,  
Monitoring Officer  
Legal and Democratic Services  
Rotherham Metropolitan Borough Council  
[jacqueline.collins@rotherham.gov.uk](mailto:jacqueline.collins@rotherham.gov.uk) Tel: 55768

**SOUTH YORKSHIRE POLICE AND CRIME PANEL – REPORT TO MEMBERS**

<b>1. Meeting:</b>	South Yorkshire Police and Crime Panel
<b>2. Date:</b>	13 <sup>th</sup> March 2013
<b>3. Title:</b>	Forward Work Programme
<b>4. Organisation:</b>	RMBC – Host Authority

**5. Summary**

This report proposes a forward plan of dates for the Police and Crime Panel for the next 12 months. This takes into account the timescales for fulfilling all of the statutory responsibilities of the Panel. Panel members thoughts are also sought on the areas of activity that they might like to focus on for further scrutiny.

**6. Recommendations****That the Panel:**

- Approves the forward work programme
- Considers what areas of work it would like to include in the plan for further scrutiny

## **7. Proposals and details**

Attached at appendix A is a forward plan of dates for meetings of the Police and Crime Panel for the forthcoming 12 months. These dates take into account the timescales for fulfilling all of its statutory duties; consideration of the precept, the Police and Crime Plan and the Annual Report of the Police and Crime Commissioner. These dates all fall at the beginning of the calendar year, leaving the suggested dates in the later part of the year open in terms of agenda items. It is suggested, therefore, that members of the Panel give some consideration as to what areas of activity they would like to focus on for further scrutiny. This could then be discussed with the office of the Police and Crime Commissioner for further planning. This further planning will also assist the Host Authority in considering the resourcing implications of this work.

## **8. Finance**

There are no immediate financial implications of this report, although any decisions regarding future scrutiny work of the Panel will inevitably have resourcing implications.

## **8. Risks and Uncertainties**

The main uncertainty is about the extent of the work that the Panel may wish to consider, in addition to its statutory duties and how this will be programmed and resourced.

## **9. Background Papers and Consultation**

None

## **10. Contact**

Deborah Fellowes,  
Scrutiny Manager  
Legal and Democratic Services  
Rotherham Metropolitan Borough Council  
[deborah.fellowes@rotherham.gov.uk](mailto:deborah.fellowes@rotherham.gov.uk) Tel: 01709 822769



**Appendix A**

**South Yorkshire PCP – meeting timetable**

**Full Panel meetings:**

Wednesday 13<sup>th</sup> March 2013, 15.00 – 17.00 – Police and Crime Plan

Wednesday 22<sup>nd</sup> May 2013, 13.00 – 15.00 – Annual Report

Monday 2<sup>nd</sup> September 2013, 10.00 – 12.00

Monday 2<sup>nd</sup> December 2013, 10.00 – 12.00

Monday 20<sup>th</sup> January 2014, 10.00 – 12.00 – Precept 2014/15

**SOUTH YORKSHIRE POLICE AND CRIME PANEL – REPORT TO MEMBERS**

<b>1.</b>	<b>Meeting:</b>	South Yorkshire Police and Crime Panel
<b>2.</b>	<b>Date:</b>	13 <sup>th</sup> March 2013
<b>3.</b>	<b>Title:</b>	Complaint
<b>4.</b>	<b>Organisation:</b>	Monitoring Officer, RMBC – Host Authority

**5. Summary**

The attached complaint is the first to be received by the Panel and is to be considered in accordance with the Panel's Complaints Procedure.

**6. Recommendations****That the Panel:**

- Considers the informal resolution of the complaint.

## 7. Proposals and details

The Panel will recall undertaking a preliminary consideration of this complaint at the previous meeting, held on 28<sup>th</sup> January 2013. The Panel deferred the matter, pending further clarification as to whether the meeting should be held in public or private.

It is considered that this, and future complaints, should be dealt with in the public part of the meeting wherever appropriate.

The Panel has, at appendix A:-

- letter from Mr King dated 4<sup>th</sup> December 2012
- attachment to that letter
- letter from Mr King dated 21<sup>st</sup> January 2013

The Police and Crime Commissioner was invited to comment upon the complaint in accordance with the Elected Local Policing Bodies (Complaints and Misconduct) Regulations 2012, but declined to do so.

Mr King alleges that the Commissioner has, in urging the public to support Sarah Champion in a parliamentary by-election, breached the requirements of the declaration of office made by the Commissioner upon election.

The declaration of office referred to by Mr King is not accurate and the correct declaration, which the Commissioner will have made is, in accordance with the Police and Crime Commissioner Elections (Declaration of Acceptance of Office) Order 2012:-

### “ Declaration of Acceptance of Office

I [*Full Name*] of [*Place*] do hereby declare that I accept the office of Police and Crime Commissioner for [*Police Area*]

In making this declaration, I solemnly and sincerely promise that during my term of office:

I will serve all the people of [*Police Area*] in the office of Police and Crime Commissioner.

I will act with integrity and diligence in my role and, to the best of my ability, will execute the duties of my office to ensure that the police are able to cut crime and protect the public.

I will give a voice to the public, especially victims of crime, and work with other services to ensure the safety of the community and effective criminal justice.

I will take all steps within my power to ensure transparency of my decisions, so that I may be properly held to account by the public.

I will not interfere with the operational independence of police officers.”

In accordance with the procedure that the Panel has adopted, it may be determined that certain complaints shall not proceed. It is not considered that this complaint falls into any of those categories. Accordingly the Panel should consider what steps to take by way of informal resolution of the complaint, in accordance with Paragraph 28 of the Complaints Procedure which provides: -

“If a complaint is not referred to the IPCC or rejected it must be dealt with by informal resolution. This is a way of dealing with a complaint by solving, explaining, clearing up or settling the matter directly with the complainant, without an investigation or formal proceedings. It is a flexible process that may be adapted to the needs of the complainant and the individual complaint”.

In determining the informal resolution the Panel may wish to consider:-

1. Whether the declaration of office imposes a duty of impartiality upon the Commissioner.
2. If so, has the Commissioner acted in breach of that duty.
3. What would be the appropriate action to take to informally resolve the complaint.

## **8. Finance**

There are no immediate financial implications of this report.

## **9. Risks and Uncertainties**

The Panel will wish to demonstrate that it handles all complaints fairly and appropriately.

## **10. Background Papers and Consultation**

None

**Contact** :Jacqueline Collins,  
Monitoring Officer  
Legal and Democratic Services  
Rotherham Metropolitan Borough Council  
[jacqueline.collins@rotherham.gov.uk](mailto:jacqueline.collins@rotherham.gov.uk) Tel: 55768

**Appendix A**

The members of the SY Police Panel C/O Ms E Redfern  
Interim Chief executive.  
The Police and Crime Panel  
Regent St, Barnsley. South Yorkshire,

R King  
423 Blackstock Road  
Sheffield S14 1LA  
04-12-12

Dear Members Subject: PCC Conduct Complaint

I am writing to you as extremely concerned elector & resident of South Yorkshire, about, the newly appointed South Yorkshire PCC, I was reluctantly forced to react to a questionable election procedure, but I have initially kept a keen eye on these matters from the onset, as such, my keen interest in the costs, activities and behaviours of those involved. Particularly who have sought election, and the process to elect the Police and Crime Commissioner for South Yorkshire.

It is my understanding that those who have been elected to this privileged very and highly-paid position have to make the following declaration of impartiality; (below).

**"Full Name of Place** do solemnly and sincerely promise that I will serve all the people of **Police Force Area** in the office of police and crime commissioner without fear or favour.

I will act with integrity and diligence in my role and, to the best of my ability, will execute the duties of my office to ensure that the police are able to cut crime and protect the public.

I will give a voice to the public, especially victims of crime and work with other services to ensure the safety of the community and effective criminal justice.

I will take all steps within my power to ensure transparency of my decisions, so that I may be properly held to account by the public. I will not seek to influence or prevent any lawful and reasonable investigation or arrest, nor encourage any police action save that which is lawful and justified within the bounds of this office. (Source home office website)

This pledge is in order that they may discharge their important duties free from influence, be it political or otherwise, it is surely a vitally important requirement of the office holder. It is of course regrettable that no independent candidate could stand as no one with the disposable income came forward.

However, I am confused by events since the PCC appointment; I would very much value your opinion on the attached letter which has appeared in the local newspaper, Rotherham Advertiser, on the 21<sup>st</sup>.

It appears to me that its from the newly-elected PCC SY, Shaun Wright, Labour candidate, in which he states: "I was out and about in Rotherham last week with Sarah Champion. She's done a fantastic job running Bluebell Wood Children's Hospice and I hope as many people as possible give her, their support in the by-election".

Surely this statement provides an account that is a political act of endorsement for a Labour political candidate and as such, I am of the opinion; that this constitutes an endorsement, as SY PCC, such endorsement of a political candidate it is not something that he should be indulging in, particularly as he publically signs his letter thus: "Shaun Wright, South Yorkshire Police & Crime Commissioner".

Any advice, views or opinions on this matter that you are able to share with me will be very gratefully received and shared among the many other active and empowered neighbourhood watch members of my acquaintance; who are appalled at recent events in office. Should you feel further actions of removal from office are appropriate for the apparent serious failure to comply with the required impartiality then I would recognise your rights therein.

Yours faithfully

# LETTER: A message from new Police and Crime Commissioner

Published date: 21 November 2012 | Published by: Shaun Wright

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<http://www.rotherhamadvertiser.co.uk/news/93064/letter-a-message-from-new-police-and-crime-commissioner.aspx>

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LAST week I was elected as the first Police and Crime Commissioner for South Yorkshire.

As someone who has lived in Rotherham for many years, I would like to thank people here in this town who gave me their support.

I have met many hundreds of them during my campaign and they raised many issues including protecting our children, reducing anti-social behaviour, dealing with drug-related crime and restoring the public's faith in our police force.

I will be a police and crime commissioner for the whole community whether you voted for me or not.

Many residents in Rotherham will have the chance to vote again next week because of the by-election to choose their next MP.

I was out and about in Rotherham last week with Sarah Champion. She's done a fantastic job running Bluebell Wood Children's Hospice and I hope as many people as possible give her their support in the by-election.

**Shaun Wright, South Yorkshire Police & Crime Commissioner**

<http://www.rotherhamadvertiser.co.uk/news/93064/letter-a-message-from-new-police-and-crime-commissioner.aspx>

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Mr King  
[king.king.robert0@gmail.com](mailto:king.king.robert0@gmail.com)

21/1/13

Police and Crime Panel  
Rotherham Borough Council  
FAO Ms Jacqueline Collins, Director of Legal and Democratic Services,  
Riverside House, Main Street Rotherham, S60 1AE  
By Email  
[jacqueline.collins@rotherham.gov.uk](mailto:jacqueline.collins@rotherham.gov.uk)

Subject: complaint against Mr S Wright;

Dear Ms Collins & Members'

Further to your letter of the 17<sup>th</sup> of January 2013 where I have been asked to outline my concerns and comments for your attention:

My comments for the police and crime panel are contained in my original complaint to your office, but I hope my points herein will assist members in their considerations.

My concerns are over the lack of **impartiality** required in law and the implications of the oath taken by Mr Wright.  
(Emphasis added)

As the Police & Crime Commissioner took an oath of impartiality and although there is no direct allegation of unlawful conduct, the fact that he remains a serving councillor, taking the party political whip is the action and behaviour's inconsistent with the spirit of the expectation of the public and the oath taken I fear.

Is it the Commissioner's duty and position to secure the trust and confidence of all sections of the community?

How can this be, when he remains a practicing member of a political organisation, (the Labour party)?

As a councillor he is both a servant and a politician but he is subjected willingly to influence by the acceptance of party whip

There is a clear conflict of interest in the opinions expressed by others to me.

The public's trust and opinion, in regard to, honesty and integrity are the key questions for these considerations' I suggest therefore.

It is for these reasons, I suggest that, both the scrutiny panel and the public office should surly be completely free of political influence.

Such a publicly accountable individual, can surly only fulfil the office therefore, when subjectively standing above any criticism or reproach without such persuasive influences.

Again, it is for reasons of "trust and confidence" may I refer you to the Government's position expressed on the home office website. In the wording of the "Oath of impartiality"

As my vote has been directly undermined, by the concern over such a lack of impartiality, the process is in need of your attention accordingly.

As it is relevant, I enclose my correspondence with the Party leader in Rotherham MBC below:

*Thank you for your email below. I will answer your points in the order in which they were raised:*

*1. Is Mr Shaun Wright currently a serving councillor as of today 12/12/12?*

*As of today, (16/01/2013) Cllr S Wright is a serving a Borough Councillor.*

*2. Does Mr Wright retain the Labour Whip of the majority "Labour" group?*

*"The question of whether Members are subject to a party whip, is a matter for each individual councillor and each party group. However, I understand that Cllr Wright remains a member of the "Labour Group" on the Council."*

*"Councillor Roger Stone OBE"*

*3. Also in what capacity, if he remains on any committees within the Rotherham council, or under the democratic control?*

*Cllr Wright is not a Cabinet Member nor is he a Chair or Vice Chair of any committee.*

*4. Is he receiving any reimbursements from Rotherham in this regard?*

*Cllr Wright receives a basic allowance of £12,130 p.a. but does not receive any additional special responsibility allowances.*

*I trust this answers your questions.*

*"Councillor Roger Stone OBE"*

As a voter I must ask you the Police and Crime board, to investigate the actions of the PCC Mr S wright.

Accordingly I urge you to do all within your power to restore public trust and confidence in the position in line with the requirements and make our commissioner truly independent in office.

Thank you

Yours faithfully

Robert King